

Message Text

SECRET

PAGE 01 MBFR V 00189 01 OF 02 080646Z
ACTION ACDA-12

INFO OCT-01 EUR-12 ISO-00 CIAE-00 H-01 INR-10 IO-13
L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-05 SP-02
SS-15 ICA-11 TRSE-00 NSC-05 /094 W
-----055059 080649Z /11

R 071458Z APR 78
FM USDEL MBFR VIENNA
TO SECSTATE WASHDC 2727
SECDEF WASHDC
INFO ALL MBFR MISSIONS
AMEMBASSY ATHENS
AMEMBASSY ANKARA
AMEMBASSY BERLIN
AMEMBASSY BELGRADE
AMEMBASSY BERN
AMEMBASSY LISBON
AMEMBASSY LUXEMBOURG
AMEMBASSY PRAGUE
AMEMBASSY SOFIA
AMEMBASSY STOCKHOLM
AMEMBASSY REYKJAVIK POUCH

S E C R E T SECTION 1 OF 2 MBFR VIENNA 0189

FROM US REP MBFR

USSALTTWO

E.O. 11652: GDS
TAGS: PARM, NATO
SUBJ: MBFR NEGOTIATIONS: SUMMARY REPORT FOR PERIOD MARCH
31-APRIL 9.

1. BEGIN SUMMARY: AN EAST-WEST EXCHANGE OF DISAGGREGATED
AIR FORCE MANPOWER DATA TOOK PLACE AT THE APRIL 4 INFORMAL
SESSION OF THE VIENNA FORCE REDUCTION NEGOTIATIONS. DURING
SECRET

SECRET

PAGE 02 MBFR V 00189 01 OF 02 080646Z

THE SAME INFORMAL SESSION AND ONE HELD THE PREVIOUS
DAY, EASTERN AND WESTERN REPS ALSO EXCHANGED QUESTIONS
AND ANSWERS CONCERNING THE ADDITIONAL GROUND FORCE DATA
TABLED ON MARCH 15. IN THE PROCESS, EASTERN
REPS INDICATED THAT UNIT SUBORDINATION WAS THE
CRITERION UDORIO DIVIDE WARSAW PACT GROUND
FORCE PERSONNEL BETWEEN MAJOR FORMATIONS AND OTHERS.

END SUMMARY.

2. AS HAD BEEN PREVIOUSLY AGREED, EASTERN AND WESTERN REPS EXCHANGED DISAGGREGATED AIR FORCE MANPOWER DATA AT THE APRIL 4 INFORMAL SESSION OF THE VIENNA TALKS. IN ACCORDANCE WITH THE SAME AGREEMENT, WESTERN REPS SUBMITTED DATA FOR THE AIR FORCES IN THE REDUCTION AREA OF WESTERN DIRECT PARTICIPANTS DIVIDED BETWEEN MAJOR FORMATIONS AND OTHER ACTIVE DUTY AIR FORCE PERSONNEL, INCLUDING A SEPARATE FIGURE FOR MULTILATERAL HEADQUARTERS PERSONNEL, WHILE EASTERN REPS SUPPLIED A SINGLE FIGURE FOR THE AIR FORCE MANPOWER STRENGTH IN THE AREA OF EACH EASTERN DIRECT PARTICIPANT. AS A PRELIMINARY ANALYSIS SUBMITTED TO THE NAC BY THE AD HOC GROUP ON APRIL 5 INDICATED, IN PERCENTAGE TERMS THE DISCREPANCY BETWEEN DISAGGREGATED EASTERN AND WESTERN DATA ON WARSAW PACT AIR FORCE MANPOWER WAS RELATIVELY UNIFORM IN THAT THE FIGURES TABLED BY THE EAST FOR INDIVIDUAL EASTERN DIRECT PARTICIPANTS FELL ROUGHLY 20 PERCENT BELOW THE RELEVANT NATO ESTIMATE IN EACH CASE. THIS REPORT FURTHER NOTED THAT IN TERMS OF ABSOLUTE NUMBERS, THE LARGEST DISCREPANCY WAS FOUND IN THE POLISH FIGURE. ATTACHED TO THE REPORT WAS THE FOLLOWING TABULAR COMPARISON OF THE NEW EASTERN AIR FORCE DATA WITH NATO ESTIMATES AS ADJUSTED ACCORDING TO THE EASTERN METHOD

SECRET

SECRET

PAGE 03 MBFR V 00189 01 OF 02 080646Z

OF ALLOCATING PERSONNEL BETWEEN GROUND AND AIR FORCES:

	EASTERN TABLED FIGURES	NATO ESTIMATES	DISCRE- PANCY PERCENTAGE OF NATO ESTIMATE	EASTERN DATA AS
SOVIET	40,500	49,850	9,350	81
GDR	29,800	37,170	7,370	80
POLAND	67,300	86,550	19,250	78
CSSR	44,700	54,490	9,790	82
TOTAL	182,300	228,060	45,760	80

3. DURING THE SAME APRIL 4 INFORMAL SESSION AS WELL AS ONE HELD THE PREVIOUS DAY, EASTERN AND WESTERN REPS EXCHANGED QUESTIONS AND ANSWERS CONCERNING THE DISAGGREGATED EASTERN AND WESTERN GROUND FORCE MANPOWER DATA TABLED ON MARCH 15. EASTERN ANSWERS SUPPLIED THUS FAR INDICATED THAT THE PRINCIPLE OF UNIT SUBORDINATION WAS GENERALLY USED TO DIVIDE EASTERN GROUND FORCE MANPOWER BETWEEN

SECRET

NNN

SECRET

PAGE 01 MBFR V 00189 02 OF 02 080839Z
ACTION ACDA-12

INFO OCT-01 EUR-12 ISO-00 CIAE-00 H-01 INR-10 IO-13
L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-05 SP-02
SS-15 ICA-11 TRSE-00 NSC-05 (ISO) W
-----049922 172148Z /43/21

R 071458Z APR 78
FM USDEL MBFR VIENNA
TO SECSTATE WASHDC 2728
SECDEF WASHDC
INFO ALL MBFR MISSIONS
AMEMBASSY ATHENS
AMEMBASSY ANKARA
AMEMBASSY BERLIN
AMEMBASSY BELGRADE
AMEMBASSY BERN
AMEMBASSY LISBON
AMEMBASSY LUXEMBOURG
AMEMBASSY PRAGUE
AMEMBASSY SOFIA
AMEMBASSY STOCKHOLM
AMEMBASSY REYKJAVIK POUCH

S E C R E T SECTION 2 OF 2 MBFR VIENNA 0189

MAJOR FORMATIONS AND OTHER PERSONNEL. IN THIS REGARD, EASTERN REPS SAID THAT PERSONNEL OF ORGANIZATIONS AND SERVICES ASSIGNED TO ARMIES, MILITARY DISTRICTS OR GROUPS OF FORCES HAD BEEN COUNTED UNDER MAJOR FORMATIONS WHEREAS PERSONNEL OF ORGANIZATIONS AND SERVICES SUBORDINATE TO MINISTRIES OF DEFENSE AND TO THE HEADQUARTERS OF THE SOVIET GROUP OF FORCES IN THE GDR WERE INCLUDED UNDER THE CATEGORY OF PERSONNEL OTHER THAN THOSE IN MAJOR FORMATIONS.

4. AT THE APRIL 4 INFORMAL SESSION, THERE WAS ALSO A WESTERN STATEMENT EXPLAINING WHY THE EAST'S FEBRUARY
SECRET

SECRET

PAGE 02 MBFR V 00189 02 OF 02 080839Z

1976 PROPOSAL COULD NOT BE ACCEPTED AS A RESPONSE TO THE DECEMBER 1975 WESTERN PROPOSALS AND AN EASTERN STATEMENT STRONGLY ADVOCATING ADOPTION OF THE EAST'S PROPOSAL THAT DIRECT PARTICIPANTS EXCHANGE DATA ON THE OVERALL MANNING LEVELS OF THEIR FORCES IN THE AREA OF REDUCTIONS. THE LATTER STRESSED THE UTILITY OF MANNING LEVEL PERCENTAGES IN REACHING AN UNDERSTANDING ON MANPOWER FIGURES. IT CONCLUDED WITH AN EXPRESSION OF HOPE THAT WESTERN PARTICIPANTS WOULD AGREE TO AN EXCHANGE OF SUCH INFORMATION.

5. CZECHOSLOVAK REP KEBLUSEK DELIVERED THE ONLY STATEMENT AT THE MARCH 31 PLENARY MEETING. HE REVIEWED AT LENGTH EASTERN OBJECTIONS TO THE WESTERN CONCEPT OF COLLECTIVE CEILINGS. KEBLUSEK ALSO MADE REFERENCE TO NEW OPPORTUNITIES FOR PROGRESS IN THE DATA DISCUSSION. HE GAVE CREDIT TO CONSTRUCTIVE EASTERN ACTIONS FOR CREATING THESE OPPORTUNITIES WHICH, HE HOPED, WOULD ASSIST WESTERN PARTICIPANTS IN CORRECTING THEIR ERRONEOUS ESTIMATES OF THE NUMERICAL STRENGTH OF WARSAW PACT FORCES.

6. AT THE APRIL 6 PLENARY MEETING, UK REP BOLLAND WAS THE ONLY SPEAKER. HIS PRESENTATION EMPHASIZED THAT EASTERN ALLEGATIONS CONCERNING THE BUILD-UP OF WESTERN FORCES IN THE REDUCTION AREA DID NOT CONTRIBUTE TO CREATING AN ATMOSPHERE CONDUCIVE TO PROGRESS IN THE NEGOTIATIONS. RATHER, HE URGED EASTERN PARTICIPANTS TO ADDRESS THE SUBSTANTIVE ISSUES STANDING IN THE WAY OF THE ACHIEVEMENT OF A MUTUALLY ACCEPTABLE AGREEMENT ON FORCE REDUCTIONS AND LIMITATIONS AND STRESSED THAT SUCH AN AGREEMENT CAN ONLY BE CONSTRUCTED ON THE BASIS OF MUTUALLY AGREED MILITARY MANPOWER DATA.

SECRET

SECRET

PAGE 03 MBFR V 00189 02 OF 02 080839Z

RESOR

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ALLIANCE, NEGOTIATIONS, MUTUAL FORCE REDUCTIONS, EAST WEST MEETINGS, MEETING REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 07 apr 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978MBFRV00189
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780163-0339
Format: TEL
From: MBFR VIENNA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780478/aaaacooe.tel
Line Count: 211
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: b2d934b4-c288-dd11-92da-001cc4696bcc
Office: ACTION ACDA
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 27 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3031762
Secure: OPEN
Status: NATIVE
Subject: MBFR NEGOTIATIONS: SUMMARY REPORT FOR PERIOD MARCH 31-APRIL 9.
TAGS: PARM, XH, XT, NATO
To: STATE DOD MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/b2d934b4-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014